Financial Statements of the

# **TOWN OF SIDNEY**

Year ended December 31, 2019



# **TOWN OF SIDNEY**

**BRITISH COLUMBIA** 

Financial Statements Year ended December 31, 2019

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### FINANCIAL REPORTING RESPONSIBILITY

The accompanying financial statements of the Town of Sidney (the "Town") are the responsibility of management and have been prepared in compliance with legislation, and in accordance with public sector accounting standards for local governments, as established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada. A summary of the significant accounting policies are described in note 1 to the financial statements. The preparation of financial statements necessarily involves the use of estimates based on management's judgment, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

The Town's management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the financial statements. These systems are monitored and evaluated by management.

The Municipal Council meets with management and the external auditors to review the financial statements and discuss any significant reporting or internal control matters prior to their acceptance of the financial statements.

The financial statements have been audited by KPMG LLP, independent external auditors appointed by the Town. The accompanying Independent Auditors' Report outlines their responsibilities, the scope of their examination, and their opinion on the Town's financial statements.

**Director of Corporate Services** 



KPMG LLP St. Andrew's Square II 800-730 View Street Victoria BC V8W 3Y7 Canada Telephone 250-480-3500 Fax 250-480-3539

### INDEPENDENT AUDITORS' REPORT

To the Mayor and Councillors of the Town of Sidney

#### **Opinion**

We have audited the financial statements of Town of Sidney (the "Town"), which comprise:

- the statement of financial position as at December 31, 2019
- the statement of operations and accumulated surplus for the year then ended
- the statement of changes in net financial assets (net debt) for the year then ended
- the statement of cash flows for the year then ended
- and notes to the financial statements, including a summary of significant accounting policies (hereinafter referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Town as at December 31, 2019, and its results of operations, its changes in net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "Auditors' Responsibilities for the Audit of the Financial Statements" section of our auditors' report.

We are independent of the Town in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

# Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Town's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Town or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Town's financial reporting process.

### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.
  - The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Town's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on Town's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditors' report. However, future events or conditions may cause Town to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Chartered Professional Accountants

Victoria, Canada May 11, 2020

LPMG LLP

# Statement of Financial Position December 31, 2019, with comparative figures for 2018

	2019	2018
Financial assets:		
Cash	\$ 13,871,052	\$ 9,856,903
Investments	9,055,997	8,144,697
Property taxes receivable	312,219	450,398
Accounts receivable	2,514,668	1,732,162
Assets held for sale	-	1,040,775
MFA Debt Reserve Fund cash	108,429	81,101
	25,862,365	21,306,036
Liabilities:		
Accounts payable and accrued liabilities	1,958,758	3,778,487
Deferred revenue and deposits (note 2)	5,591,965	4,509,242
Employee future benefit liability (note 3)	841,100	744,800
Debt (note 4)	12,306,949	12,545,238
	20,698,772	21,577,767
Net financial assets (net debt)	5,163,593	(271,731)
Non-financial assets:		
Tangible capital assets (note 5)	100,740,560	95,493,785
Inventory of supplies	162,615	145,209
Prepaid expenses	85,260	74,865
•	100,988,435	95,713,859
Accumulated surplus (note 6)	\$ 106,152,028	\$ 95,442,128

Contractual rights (note 13)

Commitments and contingent liabilities (note 14)

The accompanying notes are an integral part of these financial statements.

### Statement of Operations and Accumulated Surplus Year ended December 31, 2019, with comparative figures for 2018

	Budget	Actual	Actua
	2019	2019	2018
	(note 11)		
Revenue:			
Net taxes available for municipal purposes (note 7)	\$ 13,974,003	\$ 13,979,584	\$ 13,254,413
Fees, rates and service charges	6,313,127	6,504,441	6,074,276
Government transfers (note 8)	1,968,570	2,104,138	1,510,640
Investment earnings	230,000	413,017	310,075
Gifts and contributions	756,020	1,290,474	526,704
Penalties and interest	101,000	117,229	102,371
Actuarial adjustment on debt	-	54,353	46,106
MFA Debt Reserve Fund surplus	-	-	550
Other (note 9)	9,008,500	8,185,196	180,589
Total revenue	32,351,220	32,648,432	22,005,724
Expenses:			
General government	2,515,373	2,431,663	2,438,537
Protective services	5,689,247	5,605,209	5,139,635
Transportation	4,247,637	4,328,865	3,631,746
Environmental health services	866,148	776,740	795,101
Environmental development	594,400	523,236	423,294
Leisure, parks and cultural	3,036,085	3,055,850	2,965,187
Water utility	2,193,550	2,139,798	2,120,634
Sew er utility	2,203,332	2,065,729	2,144,100
Other (note 10)	918,173	1,011,442	837,284
Total expenses	22,263,945	21,938,532	20,495,518
Annual surplus	10,087,275	10,709,900	1,510,206
Accumulated surplus, beginning of year	95,442,128	95,442,128	93,931,922
Accumulated surplus, end of year	\$ 105,529,403	\$ 106,152,028	\$ 95,442,128

The accompanying notes are an integral part of these financial statements.

### Statement of Changes in Net Financial Assets (Net Debt) Year ended December 31, 2019, with comparative figures for 2018

	Budget	Actual	Actual
	2019	2019	2018
	(note 11)		
Annual surplus	\$ 10,087,275	\$ 10,709,900	\$ 1,510,206
Acquisition of tangible capital assets	(12,765,687)	(8,272,217)	(12,850,086)
Amortization of tangible capital assets	2,880,000	2,933,102	2,493,639
Gain on disposal of tangible capital assets	-	(150,895)	(5,043)
Gain on disposal of asset held for sale	-	(7,942,489)	-
Disposal of asset held for sale	-	(1,040,775)	-
Reclassify tangible capital assets to assets held for sale	-	-	1,040,775
Proceeds on disposal of tangible capital assets	-	243,235	-
Proceeds on disposal of asset held for sale	-	8,983,264	64,042
	201,588	5,463,125	(7,746,467)
Acquisition of inventory of supplies	-	(162,615)	(145,209)
Acquisition of prepaid expense	-	(85,260)	(74,865)
Consumption of inventory of supplies	-	145,209	127,411
Use of prepaid expenses	-	74,865	92,357
Change in net financial assets	201,588	5,435,324	(7,746,773)
Net financial assets (Net debt), beginning of year	(271,731)	(271,731)	7,475,042
Net financial assets (Net debt), end of year	\$ (70,143)	\$ 5,163,593	\$ (271,731)

The accompanying notes are an integral part of these financial statements.

### Statement of Cash Flows Year ended December 31, 2019, with comparative figures for 2018

	201	9	2018
Cash provided by (used in):			
Operating activities:			
Annual surplus	\$ 10,709,900	\$	1,510,206
Items not involving cash:			
Amortization	2,933,102		2,493,639
Gain on disposal of tangible capital assets	(150,895	)	(5,043)
Gain on disposal of assets held for sale	(7,942,489	)	-
Developer contribution of tangible capital assets	(158,866	)	(111,478
Change in employee future benefit liability	96,300		60,900
Actuarial adjustment on debt	(54,353	)	(46,106
Changes in non-cash assets and liabilities:			
Property taxes receivable	138,179		129
Accounts receivable	(782,506	)	42,109
Accounts payable and accrued liabilities	(1,819,729	)	1,459,560
Deferred revenue	1,082,723		988,330
Inventory of supplies	(17,406	)	(17,798
Prepaid expenses	(10,395	)	17,492
Net change in cash from operating activities	4,023,565		6,391,940
Capital activities:			
Proceeds on disposal of tangible capital assets	243,235		64,042
Proceeds on disposal of asset held for sale	8,983,264		
Cash used to acquire tangible capital assets	(8,113,351		12,738,608
Net change in cash from capital activities	1,113,148		12,674,566
Investment activities:			
Investments	(911,300	)	5,964,978
Net change in cash from investing activities	(911,300		5,964,978
Financing activities			
Municipal Finance Authority debt reserve adjustment	(27,328	)	(1,727
Debt issued and assumed	2,500,000	,	7,000,000
Long-term debt repaid	(2,683,936		(188,042
Net change in cash from financing activities	(211,264		6,810,231
Net change in cash and cash equivalents	4,014,149		6,492,583
Cash and cash equivalents, beginning of year	9,856,903		3,364,320
Cash and cash equivalents, end of year	\$ 13,871,052	\$	9,856,903
Cook poid for interest	\$ 393,003	\$	232,297
Cash paid for interest	¥,		,

The accompanying notes are an integral part of these financial statements.

Notes to Financial Statements Year ended December 31, 2019

The Town of Sidney (the "Town") is a municipality in the Province of British Columbia and operates under the provisions of the Local Government Act and Community Charter. Its principal activities are the provision of local government services to residents of the Town. These services include administrative, protective, transportation, environmental, recreational, water, sewer and fiscal services.

#### 1. Significant accounting policies:

The financial statements of the Town are prepared by management in accordance with Canadian public sector accounting standards for local governments, as recommended by the Public Sector Accounting Board ("PSAB") of the Chartered Professional Accountants of Canada. Significant accounting policies adopted by the Town are as follows:

### (a) Reporting entity:

The financial statements include a combination of the assets, liabilities, accumulated surplus, revenues and expenses of all of the Town's activities and funds. Inter-departmental balances and organizational transactions have been eliminated.

### (b) Basis of accounting:

The Town follows the accrual method of accounting for revenues and expenses. Revenues are normally recognized in the year in which they are earned and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and/or the creation of a legal obligation to pay.

#### (c) Government transfers:

Government transfers are recognized in the financial statements as revenue in the period the transfers are authorized and any eligibility criteria have been met, except when, and to the extent that, the transfer gives rise to an obligation that meets the definition of a liability for the recipient government. Transfers received which meet the definition of a liability are included in deferred revenue.

### (d) Property tax revenue:

Property tax revenue is recognized on an accrual basis using property assessment values established by BC Assessment for the current year and the tax rates established annually by Council. Tax revenues are recorded at the date property taxes are due. Assessments are subject to appeal and tax adjustments are recorded when the results of the appeals are known, and if required. An allowance for unresolved assessment appeals is also recorded.

#### (e) Deferred revenue:

Deferred revenue includes grants, contributions and other amounts received from third parties pursuant to legislation, regulation or agreement, which may only be used in certain programs, in the completion of specific work, or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services are performed, or the tangible capital assets are acquired.

Notes to Financial Statements Year ended December 31, 2019

### 1. Significant accounting policies (continued):

#### (f) Investments:

Investments are recorded at cost and are comprised of guaranteed investment certificates.

Investment income is reported as revenue in the period earned. When required by the funding government or related Act, investment income earned on deferred revenue is added to the deferred revenue balance.

### (g) Employee future benefits:

The Town and its employees make contributions to the Municipal Pension Plan. These contributions are expensed as incurred.

Leave benefits such as banked sick, discretionary, or vacation, along with retirement allowance benefits, are also available to the Town's employees. The costs of these benefits are actuarially determined based on service and best estimates of retirement ages and expected future salary and benefit increases. The obligation under this benefit plan is accrued based on projected benefits as the employees render services necessary to earn the future benefits.

### (h) Non-financial assets:

Non-financial assets are not available to discharge existing liabilities, and are held for use in the provision of services. They have useful lives extending beyond the current year, and are not intended for sale in the ordinary course of operations.

### (i) Tangible capital assets

Tangible capital assets are recorded at cost, which includes amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The costs, less residual value, of the tangible capital assets, excluding land, are amortized on a straight line basis over their estimated useful lives as follows:

Assets	Useful Life - Years
Land improvements	10 - 75
Buildings and building improvements	15 - 100
Vehicle, machinery and equipment	3 - 50
Water and wastewater infrastructure	12 - 75
Road infrastructure	25 - 100

Amortization is charged annually. Assets under construction are not amortized until the asset is available for productive use. Tangible capital assets are written down when conditions indicate that they no longer contribute to the Town's ability to provide services, or when the value of future economic benefits associated with the asset is less than the book value.

#### (ii) Contribution of tangible capital assets

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt, with the value of the contribution recorded as revenue.

Notes to Financial Statements Year ended December 31, 2019

### 1. Significant accounting policies (continued):

- (h) Non-financial assets (continued):
  - (iii) Works of art and cultural and historic assets

Works of art and cultural and historic assets are not recorded as assets in these financial statements.

(iv) Interest capitalization

The Town does not capitalize interest costs associated with the acquisition or construction of tangible capital assets.

(v) Leased tangible capital assets

Leased assets which transfer substantially all the benefits and risks incidental to ownership of property are accounted for as leased tangible capital assets. All other leases are accounted for as operating leases and the related payments are charged to expenses as incurred.

### (i) Foreign currency:

Monetary items denominated in foreign currency are translated to Canadian dollars at exchange rates in effect at the reporting date, and non-monetary items are translated at rates of exchange in effect when the assets were acquired or obligations incurred. Revenues and expenses are translated at rates in effect at the time of the transactions. Gains or losses on foreign currency translations are included as revenues or expenses.

#### (i) Use of estimates:

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the period. Significant estimates include assumptions used in estimating historical cost and useful lives of tangible capital assets, and estimating provisions for accrued liabilities, including employee future benefits, contaminated sites and contingent liabilities. Actual results could differ from these estimates.

### (k) Contaminated sites:

A liability for contaminated sites is recognized when a site is not in productive use and the following criteria are met:

- (i) An environmental standard exists;
- (ii) Contamination exceeds the environmental standard;
- (iii) The Town is directly responsible or accepts responsibility;
- (iv) It is expected that future economic benefits will be given up; and
- (v) A reasonable estimate of the amount can be made.

The liability is recognized as management's estimate of the cost of post-remediation including operation, maintenance and monitoring that are an integral part of the remediation strategy for a contaminated site. Management has not identified any Town sites that meet the criteria of a contaminated site.

Notes to Financial Statements Year ended December 31, 2019

### 2. Deferred revenue and deposits:

The deferred revenues and deposits reported on the statement of financial position are comprised of the following:

	Balance at Dec 31, 2018	· ·		Interest earned	Current year deferred	Balance at Dec 31, 2019
Prepaid property taxes Prepaid fees and charges Deferred developer contributions & deposits Deposits on hold	\$ 1,500,809 338,955 1,502,976 1,166,502	\$ (1,500,809) (273,990) (1,029,220) (850,998)	\$	- - 2,200 -	\$1,535,925 480,345 1,813,412 905,858	\$ 1,535,925 545,310 2,289,368 1,221,362
	\$ 4,509,242	\$ (3,655,017)	\$	2,200	\$4,735,540	\$ 5,591,965

#### 3. Employee future benefit liability:

The Town provides sick leave and certain other benefits to its employees. Some employees of the Town are entitled to payments related to unused vacation, sick leave and other allowances upon resignation or retirement. These amounts and other employee related liabilities will require funding in future periods.

Information regarding the Town's obligation for employee future benefits is as follows:

	2019	2018
Accrued employee benefit obligations:		
Balance, beginning of year	\$ 879,200	\$ 854,300
Current service cost	89,700	91,400
Interest cost	30,800	26,500
Benefits paid	(49,300)	(83,100)
Actuarial adjustment	(149,700)	(9,900)
Balance, end of year	800,700	879,200
Unamortized net actuarial gain (loss)	40,400	(134,400)
Accrued employee benefit liability	\$ 841,100	\$ 744,800

Any actuarial gain or loss is amortized over a period equal to the employees' average remaining service lifetime, estimated to be 11 years (2018 - 11 years).

The amount recorded for these benefits is based on an actuarial valuation performed by an independent firm using a projected benefit actuarial valuation method pro-rated on services.

The liabilities are based on an actuarial valuation of the Town's employee future benefits completed as at December 31, 2019.

The significant actuarial assumptions adopted in measuring the Town's accrued benefit obligation are as follows:

	2019	2018
Discount rates	2.60%	3.30%
Expected wage and salary increases	2.50%	2.50%

Notes to Financial Statements Year ended December 31, 2019

### 3. Employee future benefit liability (continued):

The Town funds the employee future benefits with tax revenues from the general operating fund. The total expense recorded in the financial statements in respect of obligations under this plan amounts to \$145,600 (2018 - \$144,000).

### Municipal pension plan:

The Town and its employees contribute to the Municipal Pension Plan (the Plan), a jointly trusteed pension plan. The Board of Trustees, representing plan members and employers, is responsible for overseeing the management of the Plan, including investment of the assets and administration of benefits. The Plan is a multi-employer contributory pension plan. Basic pension benefits provided are based on a formula. As at December 31, 2019, the Plan had about 205,000 active members and approximately 101,000 retired members. Active members include approximately 40,000 contributors from local governments.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry-age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. The rate may be adjusted for the amortization of any actuarial funding surplus and will be adjusted for the amortization of any unfunded actuarial liability.

The most recent valuation, as at December 31, 2018, indicated a \$2,866 million funding surplus for basic pension benefits on a going concern basis.

The next valuation will be as at December 31, 2021, with results available in 2022.

Employers participating in the Plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the Plan records accrued liabilities and accrued assets for the plan in aggregate, with the result that there is no consistent and reliable basis for allocating the obligation, assets and costs to the individual employers participating in the Plan.

The Town paid \$613,455 for employer contributions (2018 - \$612,464) and Town employees paid \$528,187 for employee contributions (2018 - \$521,141) to the plan in fiscal 2019.

#### **GVLRA – CUPE Long-Term Disability Trust**

The Trust was established January 1, 1987 and its sole purpose is to provide a long-term disability income benefit plan for municipal employees in the Capital Region. The Town and its employees (CUPE & Exempt) each contribute equal amounts into the Trust. The total plan provision for approved and unreported claims was actuarially determined as of December 31, 2017. The next valuation will be as at December 31, 2020, with results available in 2021. At December 31, 2018, the total plan provision for approved and unreported claims was \$18,160,100 with a net surplus of \$3,016,917. The actuary does not attribute portions of the unfunded liability to individual employers.

The Town paid \$71,824 for employer contributions (2018 - \$76,849) and Town employees paid \$71,772 for employee contributions (2018 - \$77,120) to the plan in 2019.

Notes to Financial Statements Year ended December 31, 2019

### 4. Debt:

- (a) The Town issues debt instruments through the Municipal Finance Authority (MFA), pursuant to loan authorization bylaws under authority of the Community Charter and the Local Government Act, to finance certain capital expenditures. Sinking fund contributions, managed by the MFA, are made annually. The related actuarial allocations in respect of the repayment structure are reflected as a reduction of the related long-term debt.
- (b) Gross amount of debt and the amount of the actuarial allocation of assets available to retire the debt are as follows:

	Gross debt	Actuarial allocation	Net debt 2019	Net debt 2018
Short-Term and Other debt Long-Term Debt	\$ 4,503,762 9,350,000	\$ - 1,546,813	\$ 4,503,762 7,803,187	\$ 7,010,154 5,535,084
	\$ 13,853,762	\$ 1,546,813	\$ 12,306,949	\$ 12,545,238

Under borrowing arrangements with the MFA, the Town is required to lodge security by means of demand notes and interest-bearing cash deposits based on the amount of the borrowing. As a condition of these borrowings, a portion of the debenture proceeds is withheld by the MFA as a debt reserve fund. These deposits are held by the MFA as security against the possibility of debt repayment default. If the debt is repaid without default, the deposits are refunded to the Town. At December 31, 2019 there were contingent demand notes of \$179,008 (2018 - \$144,484) and cash deposits of \$108,429 (2018 - \$81,101). The demand notes are not included in the financial statements of the Town; however, the cash deposits are included in the financial statements as MFA Debt Reserve Fund Cash.

(c) Current long-term debt estimated principal repayments over the next five years and thereafter:

2020	\$ 230,092
2021	230,092
2022	191,637
2023	187,642
2024	187,642
2025-2049	6,776,082
	\$ 7,803,187

- (d) Scheduled debt repayments may be suspended should sinking fund accumulations exceed original estimates.
- (e) Total interest paid on long-term and short-term debt during the year was \$393,003 (2018 \$232,296).
- (f) Existing long-term debt matures in annual amounts to the year 2049, and interest rates range from 2.66% to 4.65%. The weighted average interest rate for 2019 was 3.23% (2018 3.44%).

Notes to Financial Statements Year ended December 31, 2019

### 4. Debt (continued):

- (g) During 2016 the Town adopted Community Safety Building Loan Authorization Bylaw No. 2111 which was approved by the Inspector of Municipalities and authorized the Town to borrow \$10,000,000 through the MFA for construction of a new Community Safety Building. At December 31, 2019, the Town has drawn upon \$5,500,000 of these funds as long term debt and received another \$4,500,000 by interim financing. The Town will borrow an additional \$3,000,000 in spring 2020; this will be the final borrowing under this Loan Authorization Bylaw.
- (h) Included in other debt is an Equipment Financing Loan Agreement with the Municipal Finance Authority totaling \$3,762 (2018 \$10,154) to finance the purchase of a tangible capital asset.

The loan is repaid in monthly payments of \$435 with maturity in mid-2020. The loan is repayable on demand upon occurrence of any event of default. Interest is charged on a daily floating rate basis and compounded monthly. At year end, the current floating rate was 1.88% per annum. Interest paid during the year was \$171 (2018 - \$347) and has been included in expenses on the statement of operations. As a condition of borrowing, the Town has issued promissory notes in the value of \$25,300 to the MFA.

#### 5. Tangible capital assets:

Cost	Balance at	Additions	Disposals /	Balance at
Cost	Dec 31, 2018	Additions	Transfers	Dec 31, 2019
Land	\$ 14,295,634	\$ -	\$ (3,780)	\$ 14,291,854
Land improvements	13,685,760	404,125	999,609	15,089,494
Building and building improvements	14,120,876	5,534,607	9,920,419	29,575,902
Vehicles, machinery and equipment	11,203,803	464,876	990	11,669,669
Water and wastewater infrastructure	41,334,027	295,499	2,991,869	44,621,395
Roads infrastructure	29,998,553	756,455	438,243	31,193,251
Assets under construction	15,361,108	816,655	(15,029,132)	1,148,631
Total	\$139,999,761	\$ 8,272,217	\$ (681,782)	\$ 147,590,196

Accumulated Amortization	Balance Dec 31, 20	Amortization Expense	Disposals	Balance at Dec 31, 2019			
Land	\$ -	\$	-	\$	-	\$	-
Land improvements	5,358,87	<b>'</b> 4	434,968		-		5,793,842
Building and building improvements	6,706,22	26	687,136		-		7,393,362
Vehicles, machinery and equipment	5,892,35	51	632,081		(381,527)		6,142,905
Water and wastewater infrastructure	15,957,09	90	620,562		-		16,577,652
Roads infrastructure	10,591,43	35	558,355		(207,915)		10,941,875
Assets under construction	-		-		-		-
Total	\$ 44,505,97	76 \$	2,933,102	\$	(589,442)	\$	46,849,636

Notes to Financial Statements Year ended December 31, 2019

### 5. Tangible capital assets (continued):

Net Book Value	Balance at Dec 31, 2018	Balance at Dec 31, 2019
Land	Ф 44 00F 004	© 44.004.054
Land Land improvements	\$ 14,295,634 8,326,886	\$ 14,291,854 9,295,652
Building and building improvements	7.414.650	22,182,540
Vehicles, machinery and equipment	5,311,452	5,526,764
Water and wastewater infrastructure	25,376,937	28,043,743
Roads infrastructure	19,407,118	20,251,376
Assets under construction	15,361,108	1,148,631
Total	\$ 95,493,785	\$ 100,740,560

#### (a) Assets under construction

Assets under construction having a value of \$1,148,631 (2018 - \$15,361,108) have not been amortized. Amortization of these assets will commence when the assets are available for service. The large decrease is due to completion of the Town's Community Safety Building in 2019 and the transfer of these in progress assets to Building and Building Improvements.

### (b) Contributed tangible capital assets

Contributed capital assets are recognized at fair market value at the date of contribution and consist of water, wastewater and roads infrastructure. The value of contributed assets received during the year is \$158,866 (2018 - \$111,478).

#### (c) Works of art and historical cultural assets

The Town manages and controls a limited number of works of art and non-operational historical cultural assets including artifacts, paintings and sculptures located at Town sites and public display areas. These assets are not recorded as tangible capital assets and are not amortized.

Notes to Financial Statements Year ended December 31, 2019

### 6. Accumulated surplus:

Accumulated surplus consists of individual fund surpluses, reserves and reserve funds as follows

	2019	2018
Surplus:		
Invested in tangible capital assets	\$ 88,433,611	\$ 83,989,322
Surplus from operations	5,103,227	3,768,497
Total surplus	93,536,838	87,757,819
Reserves set aside by Council:		
Miscellaneous operating purposes	374,458	312,415
Miscellaneous capital purposes	944,720	1,022,893
Total reserves	1,319,178	1,335,308
Reserves funds set aside for specific purposes by Council:		
Land sale proceeds	3,130,542	164,485
Parkland acquisition	218,744	132,194
Off-street parking	587,385	133,145
Computer replacement	374,466	370,179
General equipment replacement	1,390,895	1,123,496
Fire equipment replacement	296,153	338,436
Water capital	301,955	297,778
Sew er capital	24,916	24,316
Infrastructure replacement	1,780,666	895,347
Water rates stabilization	104,547	173,387
Amenities	371,622	213,314
Affordable housing	513,528	160,255
Ferry terminal	746,827	917,802
Contingency	88,233	86,033
Agreements	172,426	171,259
Gas Tax - Community Works Fund	1,084,678	1,066,474
Total reserve funds	11,187,583	6,267,900
MFA Debt Reserve Fund cash	108,429	81,101
	\$ 106,152,028	\$ 95,442,128

The Town periodically receives Gas Tax Agreement funds from the federal government. These funds, along with interest earned on the funds, are recorded as revenues and transferred to reserves until they are used to fund eligible expenditures under the Agreement.

		2019	2018
Fodoral gas toy agreement funds			
Federal gas tax agreement funds	•		
Gas tax agreement funds, beginning of year	\$	1,066,474	\$ 1,845,598
Amounts received during the year		1,095,470	549,035
Interest earned restricted for projects		26,700	36,900
Expenditures		(1,103,966)	(1,365,059)
Gas tax agreements funds, end of year	\$	1,084,678	\$ 1,066,474

Notes to Financial Statements Year ended December 31, 2019

### 7. Net taxes available for municipal purposes:

	2019	2018	
Taxes:			
Property taxes	\$ 24,891,877	\$	23,672,011
Revenue in lieu of taxes	280,250		278,913
Other	949,715		867,180
	26,121,842		24,818,104
Less taxes on behalf of:			
Provincial Government School Authorities	6,810,313		6,472,692
Capital Regional District	2,520,303		2,445,806
Capital Regional Hospital District	1,112,745		1,079,704
BC Transit	1,179,715		1,062,958
BC Assessment Authority	212,723		203,740
Municipal Finance Authority	1,060		951
Business Improvement Area	305,399		297,840
	12,142,258		11,563,691
Net taxes available for municipal purposes	\$ 13,979,584	\$	13,254,413

#### 8. Government transfers:

Government transfers are recognized in the financial statements as revenue in the period the transfers are authorized and any eligibility criteria have been met. The government transfers reported on the statement of operations are:

	2019	2019		
Federal grants:				
Gas Tax - Community Works Funding	\$ 1,095,470	\$	549,035	
Provincial grants:				
Federal / provincial capital grant programs	31,428		53,082	
Small community protection grant	336,784		345,702	
Traffic fine revenue sharing	92,813		91,436	
Other provincial grants	52,308		120	
	513,333		490,340	
Regional and other local governments:				
Policing	410,456		330,339	
Recreation	64,591		64,595	
Other	20,288		76,331	
	495,335		471,265	
Total government transfer revenue	\$ 2,104,138	\$	1,510,639	

Notes to Financial Statements Year ended December 31, 2019

### 9. Other revenue:

The Town sold its Fire Department Building and neighboring parking lot at a purchase price of \$9,000,000; completion of the purchase was August 1, 2019. These tangible capital assets were included in the 2018 Statement of Financial Position under assets held for sale. The net gain resulting from this sale is \$7,942,489 and is included in Other Revenue on the Statement of Operations and Accumulated Surplus.

### 10. Other expenses:

	2019	2018
Grants to non-government organizations:		
Sidney and North Saanich Memorial Park Society	\$ 340,608	\$ 330,300
Shaw Centre for the Salish Sea	125,000	135,000
Sidney Business Improvement Area Society	122,426	123,966
ArtSea Community Arts Council	28,000	15,000
South Island Prosperity Project	26,722	26,722
Saanich Peninsula Chamber of Commerce	20,000	-
Peninsula Celebrations Society	12,000	12,000
Other	37,779	40,823
	712,535	683,811
Interest on prepaid taxes	23,667	15,864
Amortization and net loss on miscellaneous assets	153,268	31,070
Other	121,972	106,539
	\$ 1,011,442	\$ 837,284

### 11. Budget data:

The budget data presented in these financial statements is based upon the 2019-2023 Financial Plan adopted by Council on April 23, 2019. The table below reconciles the approved budget to the budget figures reported in these financial statements.

	Bu	dget Amount
Revenues:		
Financial Plan	\$	31,868,964
Add:		
Vancouver Island Regional Library Levy		787,655
Sidney Business Improvement Area Levy		(305,399)
Total revenue		32,351,220
Expenses:		
Financial Plan		21,781,689
Add:		
Vancouver Island Regional Library Levy		787,655
Less:		
Sidney Business Improvement Area Levy		(305,399)
Total expenses		22,263,945
Annual surplus	\$	10,087,275

Notes to Financial Statements Year ended December 31, 2019

### 12. Segmented information:

The Town of Sidney is a diversified organization that provides a wide range of services. These services have been captured in specific functions that have been separately disclosed in the segmented information as follows:

#### (a) General Government:

The General Government function is comprised of Legislative Services (Council and Committees) and General Administration, which includes Financial Management, Driver Services, Computer Services, Common Services, and other administrative activities related to the management of the Town.

#### (b) Protective Services:

The Protective Services function is comprised of five core services: Emergency Measures, Fire Protection, Police Protection, Court House, and Building & Bylaw Enforcement.

Emergency Measures captures the Town's emergency preparedness programs that ensure the Town is prepared and able to respond to the devastating effects of a disaster or major catastrophic event.

Fire Protection services are carried out by the Town's Fire Department, whose mandate is to provide critical, life-saving services in preventing or minimizing the loss of life and property from fire and natural or man-made emergencies.

Police Protection services are performed under contract by the RCMP, who ensure the safety of lives and property in the Town through law enforcement, the maintenance of law and order, and the prevention of crime.

Building and Bylaw Enforcement promotes, facilitates and enforces general compliance with the provisions of bylaws that pertain to the health, safety and welfare of the community.

#### (c) Transportation Services:

The Transportation Services function is responsible for a wide variety of transportation and engineering services including Roads, Storm Drainage, Dock & Port Facilities, and Hydrants.

The Roads function's principal activity is the development and maintenance of the Town's roadway systems through the Public Works department. The main services include Traffic Services consisting of street sign, street painting and traffic light control maintenance; Street Lighting; Road, Curb, Sidewalk and Cul-de-sac repairs and maintenance; Boulevard Trees; and Street Sweeping.

The Storm Drains service performs preventative maintenance and repairs to the Town's storm drain system, maintains and repairs storm drain ditches, and cleans catch basins.

Dock & Ports Facilities captures maintenance of the Town's docks and port infrastructure.

Hydrant services pertain to the maintenance of existing and installation of new fire hydrants.

#### (d) Environmental Health Services:

Environmental Health Services provides garbage, organics and compost collection and disposal services to residents and businesses through the Town's designated contractors.

#### (e) Environmental Development Services:

Environmental Development Services administers zoning and related bylaws, and provides long range planning and policy services, as well as providing administrative support to Building and Bylaw Enforcement functions, and undertaking miscellaneous environmental projects and initiatives.

Notes to Financial Statements Year ended December 31, 2019

### 12. Segmented information (continued):

#### (f) Leisure, Parks and Cultural Services:

Leisure, Parks & Cultural Services is comprised of four different functions: Parks, Library, Senior's Centre and Museums.

Parks is responsible for the maintenance, planning and development of Town park facilities such as ornamental gardens, natural ecosystems, and playgrounds for recreational and cultural enjoyment in a beautiful and safe environment. It also preserves and enhances green spaces on public lands.

Library services are specific to maintenance of the Town owned library building, and funding to the Vancouver Island Regional Library service to operate and manage the library.

The Town owned Shoal Activity Centre is operated by Beacon Community Services, who receive funding from the Town to provide senior related programs.

Museum services include providing space and funding to the Saanich Peninsula Museum Society to manage and operate the Town's Historical Museum and Archives. The Town also provides space to the New Marine Centre Society for the operation of the Shaw Centre for the Salish Sea.

#### (g) Sewer and Water Utilities:

The Sewer Utility protects the environment and human health from the impacts of liquid waste generated as a result of human occupation and development in the Town. The Town operates a collection system, which transfers wastewater to a sub-regional treatment facility.

The Water Utility delivers clean, safe and aesthetically pleasing potable water, in accordance with the Provincial Drinking Water Protection Act, to the residents and businesses of the Town. The water is for the purposes of domestic and commercial consumption, irrigation and firefighting. The Town operates a water distribution system only, using treated water purchased in bulk from the Regional District.

#### (h) Other:

Other includes all revenues and expenses not captured in the above-named segmentation categories.

Other revenues include municipal taxes, provincial and federal government grants, traffic fine revenues, investment income, developer contributions, and other miscellaneous sources of revenue.

Other expenses include community support funding and grants, economic development, contingencies, and other miscellaneous expenses.

The resulting annual surplus is primarily used for budgeted transfers to reserves, and debt principal repayments.

Certain allocation methodologies have been employed in the preparation of the segmented financial information. Property taxation and revenue in-lieu of taxes are apportioned to the functions based on year end operating results and funding of capital expenditures.

The accounting policies used in these segments are consistent with those followed in the preparation of the financial statements, as disclosed in note 1.

Notes to Financial Statements Year ended December 31, 2019

### 12. Segmented information (continued):

	General Government	Protective Services	Transportation	rironmental Health Services	De	vironmental evelopment Services	Leisure, Parks and Cultural	Water Utility	Sew er Utility	Other	2019
Revenue:											
Taxes for municipal purposes	\$1,826,885	\$ 3,933,549	\$ 1,800,963	\$ 208,798	\$	529,936	\$2,342,128	\$ 392,665	\$ 557,050	\$ 2,387,610	\$ 13,979,584
Fees, rates and service charges	451,463	831,789	1,052,236	574,188		30,088	104,586	1,719,938	1,663,246	76,907	6,504,441
Government transfers	-	483,320	160	-		20,000	75,591	-	=	1,525,067	2,104,138
Investment earnings	-	-	-	-		-	-	-	-	413,017	413,017
Gifts and contributions	1,000	960,559	-	-		-	10,800	-	-	318,115	1,290,474
Penalties and interest	-	-	-	1,993		10,000	-	5,544	5,674	94,018	117,229
Actuarial adjustment on debt	-	-	-	-		-	-	-	-	54,353	54,353
MFA Debt Reserve Fund surplus	-	-	-	-		-	-	-	-	-	-
Other	-	-	-	-		-	-	-	-	8,185,196	8,185,196
Total revenue	2,279,348	6,209,217	2,853,359	784,979		590,024	2,533,105	2,118,147	2,225,970	13,054,283	32,648,432
Expenses:											
Salaries, wages and benefits	1,590,255	2,167,745	1,582,915	129,031		448,197	1,006,629	306,237	242,945	5,359	7,479,313
Contracted services	579,025	2,376,680	540,432	613,160		74,636	1,145,129	39,364	1,483,301	708,702	7,560,429
Supplies and equipment	72,538	211,059	286,611	34,549		403	343,836	1,556,311	159,506	-	2,664,813
Debt interest	167	261,239	51,159	-		-	80,439	-	-	15,121	408,125
Other	15,649	2,829	574,809	-		-	10,497	16,351	-	272,615	892,750
Amortization	174,029	585,657	1,292,939	-		=	469,320	221,535	179,977	9,645	2,933,102
Total expenses	2,431,663	5,605,209	4,328,865	776,740		523,236	3,055,850	2,139,798	2,065,729	1,011,442	21,938,532
Annual surplus (deficit)	\$ (152,315)	\$ 604,008	\$ (1,475,506)	\$ 8,239	\$	66,788	\$ (522,745)	\$ (21,651)	\$ 160,241	\$12,042,841	\$ 10,709,900

Notes to Financial Statements Year ended December 31, 2019

### 12. Segmented information (continued):

	General Government	Protective Services	Transportation	Environ Hea Serv	alth	ronmental velopment	Leisure, Parks and Cultural	Water Utility	Sew er Utility	Other	2018
Revenue:											
Taxes for municipal purposes	\$1,837,216	\$ 3,816,108	\$ 1,869,468	\$ 18	31,128	\$ 384,498	\$2,161,009	\$ 357,420	\$ 509,760	\$2,137,806	\$ 13,254,413
Fees, rates and service charges	429,350	613,264	801,830	58	37,359	41,086	168,656	1,700,433	1,680,953	51,345	6,074,276
Government transfers	-	400,428	26,300		-	-	60,992	-	-	1,022,920	1,510,640
Investment earnings	-	-	-		-	-	-	-	-	310,075	310,075
Gifts and contributions	-	740	111,678		-	-	20,097	-	-	394,189	526,704
Penalties and interest	-	-	-		2,023	-	-	4,948	5,494	89,906	102,371
Actuarial adjustment on debt	-	-	-		-	-	-	-	-	46,106	46,106
MFA Debt Reserve Fund surplus	-	-	-		-	-	-	-	-	550	550
Other	-	-	-		-	-	-	-	-	180,589	180,589
Total revenue	2,266,566	4,830,540	2,809,276	77	70,510	425,584	2,410,754	2,062,801	2,196,207	4,233,486	22,005,724
Expenses:											
Salaries, wages and benefits	1,544,014	1,973,023	1,500,216	12	27,096	361,146	973,009	310,281	268,083	9,703	7,066,571
Contracted services	648,422	2,509,911	454,602	6′	18,743	54,635	1,109,534	40,578	1,507,556	688,502	7,632,483
Supplies and equipment	69,878	193,105	291,584	4	49,262	7,513	290,884	1,559,538	181,974	-	2,643,738
Debt interest	319	100,356	51,163		-	-	80,458	-	-	-	232,296
Other	6,445	183,237	54,892		-	-	42,189	269	10,325	129,434	426,791
Amortization	169,459	180,003	1,279,289		-	-	469,113	209,968	176,162	9,645	2,493,639
Total expenses	2,438,537	5,139,635	3,631,746	79	95,101	423,294	2,965,187	2,120,634	2,144,100	837,284	20,495,518
Annual surplus (deficit)	\$ (171,971)	\$ (309,095)	\$ (822,470)	\$ (2	24,591)	\$ 2,290	\$ (554,433)	\$ (57,833)	\$ 52,107	\$3,396,202	\$ 1,510,206

Notes to Financial Statements Year ended December 31, 2019

### 13. Contractual rights:

The Town holds contractual rights arising from contracts and agreements that have been entered into with various parties that provide the Town with enforceable future payments. The estimated contractual rights under these contracts, for the years ending December 31, are as follows:

	 1,765,765
2022	575,774
2021	596,699
2020	\$ 593,292

In addition to these contractual rights, the Town has agreements with several parties that provide for the recovery of costs and payment of annual fees and commissions based on annual results.

### 14. Commitments and contingent liabilities:

- (a) Under Section 412 of the Local Government Act, all member municipalities are jointly and severally liable for the indebtedness of the Capital Regional District in the event of default by the Regional District.
- (b) The Town is a participant in the Municipal Insurance Association of British Columbia (MIABC). Should the MIABC pay out claims in excess of premiums received, it is possible that the Town, along with other participants, would be required to contribute towards the deficit. Management does not consider external payment under this contingency to be likely and therefore, no amounts have been accrued.
- (c) The Town is a shareholder and member of Capital Regional Emergency Service Telecommunications (CREST) Incorporated, which provides centralized emergency communications and related public safety information services to municipalities, regional districts, the provincial and federal governments and their agencies, and emergency service organizations throughout the Greater Victoria region and the Gulf Islands. Members' obligations to share in funding ongoing operations and any additional costs relating to capital assets are to be contributed pursuant to a Members' Agreement.
- (d) The Town has an RCMP Premises Agreement with the District of North Saanich for the provision of accommodations for a joint RCMP detachment. The parties jointly own the building occupied by the policing detachment, in proportion to their relative contributions to the principal repayment of the debt incurred in order to construct the building. North Saanich's proportionate share is approximately 36%. The Agreement requires the Town to pay to North Saanich their proportionate share of the fair market value of the building should the parties eventually decide to terminate their agreement to provide joint accommodations.

A market value study commissioned in 2011 places North Saanich's share at approximately \$615,000, and the RCMP Premises Agreement caps the maximum payout at \$715,000. However, there is no intention at this time to contemplate termination of the agreement.

Notes to Financial Statements Year ended December 31, 2019

### 14. Commitments and contingent liabilities (continued):

(e) The Town has entered into an Easement Agreement and Parking Agreement with the Saanich Memorial Park Society (MPS) for the use of part of their lands for two specific purposes: the Easement Agreement is to provide easement access to the Town's Community Safety Building just south of MPS lands; and the Parking Agreement is for the location of a parking lot for employees working in the downtown core. The agreements commit the Town to two separate payment streams, neither of which is considered a liability at Dec 31, 2019. Under the terms of the agreements, the Town will make payments to MPS as follows:

For the Easement Agreement: a total of \$400,000, payable over a five-year term. The payment shall be \$80,000 per calendar year. The first payment in 2017 was pro-rated to \$46,667 to reflect the actual start date of May 23, 2017, and the final payment in 2022 will be \$33,333.

For the Parking Agreement: the Town shall pay the equivalent of 0.5% of the previous year's municipal property tax revenues, for as long as the parking agreement continues to be in place. The first payment in 2017 was pro-rated to \$31,396 to reflect the actual start date of May 23, 2017. The 2019 payment was \$56,768 and the 2020 payment will be \$59,812; future year payments are estimated to increase by 2.5% annually.

The Town has also committed to assuming responsibility for grounds maintenance at the Mary Winspear Centre (the local theatre and conference facility owned and operated by MPS), beginning in 2017, at a maximum cost of \$25,000 per year, with an annual inflation factor being applied starting in the sixth year. This commitment is included in the Town's annual operating budget, under Leisure, Parks and Cultural Services.

#### 15. Subsequent events:

Subsequent to December 31, 2019, the COVID-19 outbreak was declared a pandemic by the World Health Organization. The situation is dynamic and the ultimate duration and magnitude of the impact on the economy and Town are not known at this time.